

Message Text

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PAGE 01 TEHRAN 00102 071122Z

44

ACTION EB-07

INFO OCT-01 NEA-09 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOT-00 INR-07 NSAE-00 RSC-01 FAA-00 SS-15 NSC-05 L-02

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R 071020Z JAN 75

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 9666

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E.O. 11652: N/A

TAGS: EAIR, IR

SUBJECT: CIVAIR: DISCUSSION WITH DGCA ON FLIGHT CLEARANCE PROBLEMS

REF: TEHRAN 10990

1. SUMMARY: IN CONVERSATION WITH ECON COUN JAN 5, DGCA ADMINIS-
TRATOR ARBABI SAID HE WAS WELL AWARE OF IRRITANT REPRESENTED BY
IRAN AIR'S PRACTICE OF RAISING "OBJECTION" AND REQUESTING
"NON-OBJECTION" FEE FOR CHARTER FLIGHTS AND THAT HE HIMSELF
DISAGREED WITH IRAN AIR'S ATTITUDE. HE SAID HE HOPED TO MEET
WITH IRAN AIR MANAGING DIRECTOR GEN. ALI M. KHADEMI THIS WEEK
TO DISCUSS PROBLEM AND ASKED EMBASSY TO GIVE HIM ABOUT TWO
WEEKS TO SOLVE PROBLEM. IF HE CANNOT OVERCOME
IRAN AIR'S POSITION, HE RECOMMENDED THAT AMBASSADOR THEN TAKE
MATTER UP WITH PRIME MINISTER. ARBABI ALSO ASKED ABOUT A
"CHARTER BI-LATERAL" WHICH HE UNDERSTANDS HAS BEEN AGREED TO
BETWEEN SPAIN AND THE UNITED STATES.

2. IN CALL BY EMB ECON COUN AND CIV AV OFFICER, ARBABI AGREED
THAT WAY SHOULD BE FOUND TO REMOVE IRRITANT OF IRAN AIR'S
FREQUENT USE OF "OBJECTION" TO BLOCK CHARTER OPERATIONS OR TO COLLECT
"NON-OBJECTION" FEE. HE SAID (AS WE HAD EARLIER BEEN TOLD BY HIM
AND HIS DEPUTY, ABOLMAALI) THAT REGULATION PROMULGATED BY COUNCIL
OF MINISTERS REQUIRES DGCA TO FORWARD CHARTER APPROVAL REQUESTS
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PAGE 02 TEHRAN 00102 071122Z

TO IRAN AIR WHICH HAS RIGHT TO RAISE "OBJECTION." ARBABI

ACKNOWLEDGED "NON-OBJECTION" FEE IS PROBABLY ILLEGAL AND CERTAINLY NOT REQUIRED IN VIEW OF IRAN'S FINANCIAL STATUS AND SAID HE HAS TAKEN THIS POSITION WITH GEN. KHADEMI. ARBABI SAID WHEN HE HAS APPROVED CHARTER FLIGHTS, DESPITE IRAN AIR'S "OBJECTION", HE HAS RECEIVED STRONG PROTESTS FROM GEN. KHADEMI AND OCCASIONALLY FROM AIR FORCE GEN. KHATAMI, WHO IS CHAIRMAN OF BOARD OF IRAN AIR.

3. 3. ARBABI SAID HE EXPECTS TO MEET WITH GEN. KHADEMI THIS WEEK TO DISCUSS THIS MATTER AND GEN. KHADEMI IS EXAMINING HIS BOOKS TO DETERMINE WHAT PORTION OF IRAN AIR REVENUE COMES FROM "NON-OBJECTION" FEES (ARBABI ESTIMATED IT AS ABOUT \$1 MILLION ANNUALLY). ARBABI SAID HE IS MORE OPTIMISTIC THAN IN THE PAST THAT HE CAN PERSUADE GEN. KHADEMI TO DROP IRAN AIR'S CURRENT PRACTICE OF "OBJECTION" AT LEAST FOR AMERICAN CARRIERS AND ASKED FOR ABOUT TWO WEEKS TO DO SO. IF HE IS UNSUCCESSFUL ARBABI RECOMMENDED THAT AMBASSADOR RAISE MATTER WITH PRIME MINISTER.

4. ECON COUN REMINDED ARBABI OF CAB'S LIBERAL APPROVAL OF IRANIAN CHARTERS AND ALSO ASKED HOW NECESSITY TO "PROTECT" IRAN AIR CAN BE USED AS EXPLANATION, IN THAT AS FAR AS WE KNOW IRAN AIR IS NOT IN POSITION TO TRANSPORT CATTLE, OR INDEED ANY SIGNIFICANT AMOUNTS OF CARGO, FROM UNITED STATES TO IRAN. ARBABI ACKNOWLEDGED THIS POINT AND SAID HE WOULD USE IT WITH GEN. KHADEMI. ECONCOUN ALSO REMINDED ARBABI OF POINTS MADE BY AMBASSADOR (TEHRAN 9196) WITH WHICH ARBABI SAID HE FULLY AGREED.

5. EMBOFF ASKED ABOUT IRAN AIR STATEMENT THAT SERIES OF 4 SEA-BOARD FLIGHTS WERE NOT ALLOWED AND THAT SERVICE SHOULD BE SUPPLIED BY "DESIGNATED CARRIERS," I.E. IRAN AIR OR PAN AM. EMBOFF NOTED THAT THERE ARE NO SUCH "DESIGNATED CARRIERS" FOR THIS TRAFFIC AND THAT ALL U.S. CARRIERS ARE FREE TO BID ON SUCH SERVICE. ARBABI SAID THAT AS FAR AS BI-LATERAL GOES, THERE IS IRAN-U.S. AGREEMENT THAT IRAN AIR AND PAN AM ARE THE DESIGNATED CARRIERS, BUT AGREED THIS DOES NOT APPLY TO CHARTER OPERATIONS. HE THEN ASKED ABOUT POSSIBILITY OF NEGOTIATING A CHARTER-BILATERAL, SAYING HE UNDERSTOOD FROM SPANISH CIVIL AVIATION AUTHORITIES THAT THEY HAD REACHED SUCH AN AGREEMENT WITH U.S. SPECIFICALLY TO COVER PROBLEMS RESULTING FROM LARGE SCALE CHARTER TRAFFIC. HE ASKED EMBOFF TO DETERMINE CIRCUMSTANCES OF SUCH CHARTER BI-LATERAL.

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PAGE 03 TEHRAN 00102 071122Z

6. COMMENT: ARBABI AS USUAL WAS COOPERATIVE AND GAVE EVERY INDICATION HE WANTS TO HELP SOLVE THIS PROBLEM; BUT HE ALSO MADE CLEAR THERE ARE OTHER PRESSURES ON HIM, THAT HE IS NOT ENTIRELY FREE AGENT, AND THAT MATTER MAY HAVE TO BE REFERRED TO PRIME MINISTER. HE SAID HE WOULD INFORM US ABOUT JAN. 12

OF ANY PROGRESS ON THIS ISSUE. IN ANY CASE, PRIOR TO ELEVATING THIS PROBLEM TO PRIME MINISTER LEVEL, EMBASSY WILL PROBABLY FIRST

WANT TO DISCUSS MATTER WITH GEN. DHADEMI OF IRAN AIR. IN MEANTIME,
WOULD APPRECIATE DEPT'S ADVISING US ABOUT CHARTER BI-LATERAL. EMBASSY
RECOGNIZES THAT OPENING THAT SUBJECT WITH GOI WOULD PROBABLY
INVOLVE LENGTHY AND DIFFICULT NEGOTIATIONS.
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